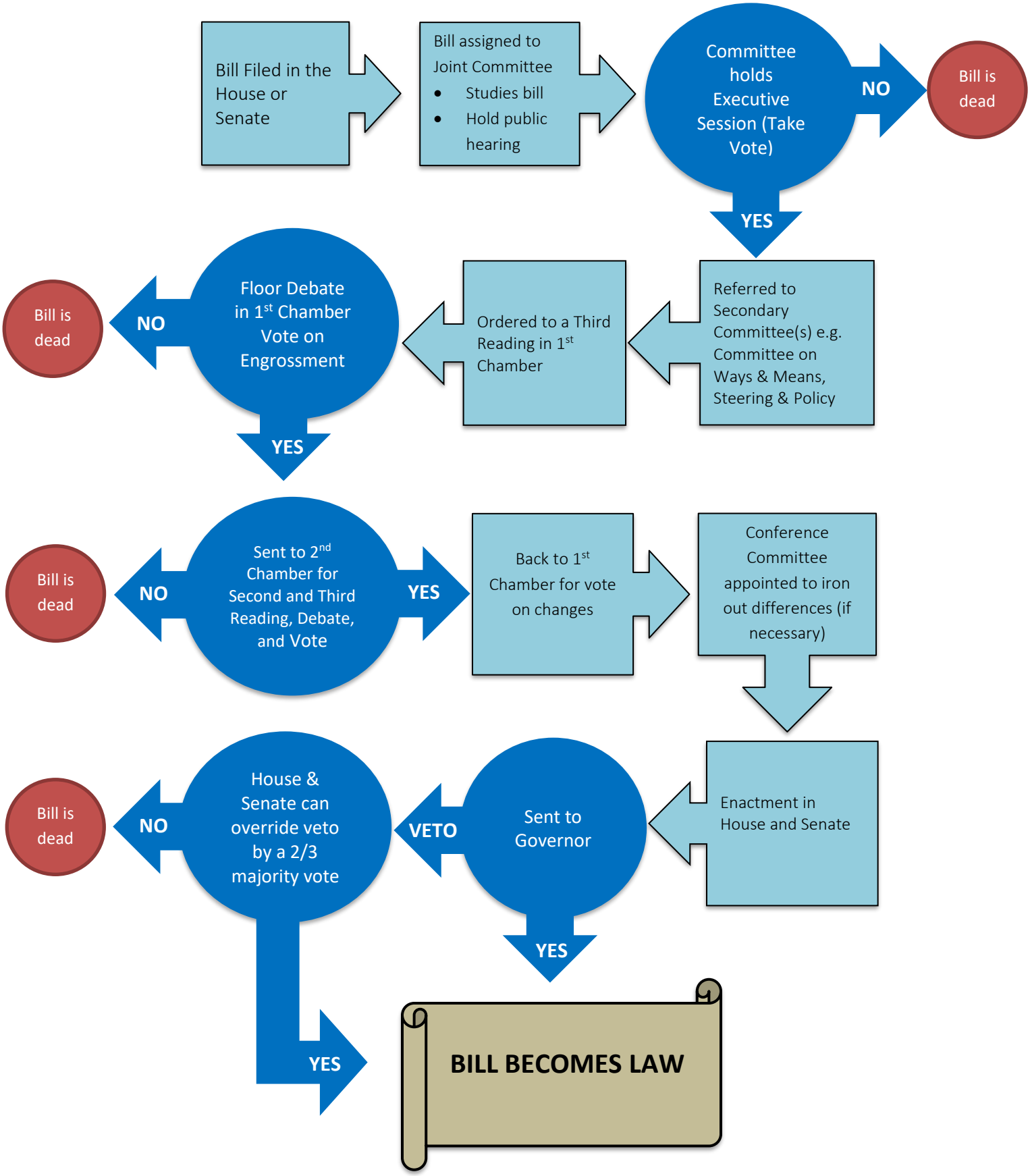HOW A BILL BECOMES LAW IN MASSACHUSETTS